

Office of Drug Control Policy Justice and Public Safety Cabinet

Briefing Bulletin Number 2 November 2004 Governor Ernie Fletcher Lt. Governor Stephen B. Pence Justice and Public Safety Cabinet Deputy Secretary Cleve Gambill ODCP Interim Executive Director Sylvia Lovely

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Meeting Dates

November 15-17 BJA Training for Drug Task Force Managers, Louisville

November 29

Transition Team Meeting (Tentative)

November 30

Prosecutor's Working Group, KHEAA Building; Frankfort

COMMUNICATION AND COOPERATION VITAL TO COMMUNITY SUCCESS

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Interim Executive Director Sylvia Lovely

After spending two months as interim director of ODCP, I think I have finally squarely looked directly at the elephant of substance abuse that so obviously sits right there in the living room.

In conversations throughout the state and in visits to centers — treatment and otherwise — that play a role in trying to get the monster of substance abuse under control, I am convinced of the need to constantly inform others of the insidious problem we all face and should all face together to find lasting solutions.

I have found these things out: Of the 18,000 men and women serving felony convictions in Kentucky, approximately 4,000 are incarcer-

stance abuse.

ated for drugrelated crimes. This represents a nearly 300 percent increase in the number of inmates entering the prison system on drug charges during

the past 10 years. The state's corrections budget has increased 400 percent in the last 30 years during a tough-on-crime era. Five years ago, in 1999, law enforcement in Kentucky busted 69 methamphetamine labs. In the first 10 months of 2004, they've already discovered 480. After all the many meetings I've had and statistics I've heard, I am more convinced than ever that we are on the right track with the ODCP. The Drug Summit has clearly told us that we must take a multifaceted approach to better address the problems of substance abuse.

After the initial work of setting up the office, it is time to get down to the real business. Time is of the essence.

We have started the work of hiring. Permanent staff members are coming on board to take on the task of implementing pilot programs, developing standards and making sure that state and federal dollars are well spent. Data collection

issues are being addressed through multi-agency cooperation. Drug-related legislative initiatives are being identified and framed into a cohesive package that can be presented to our General Assembly in the 2005 and 2006 sessions.

In October, we met for the first time with the ODCP Transition Team, which has the important job of helping transfer all of the energy, ideas and data from the Drug Summit to the ODCP.

The group's inaugural meeting was a success. Members were energetic as they generated ideas, shared information and discussed some of the details involved with bringing the Drug Summit's recommendations to life. Many of them told me

afterward how refreshing it was to communicate with professionals from domains outside of their own. The team includes representatives from the Justice and

Public Safety, Education, and Health and Family Services cabinets and others.

Communication and cooperation between the areas of drug prevention-education, treatment and enforcement are and will continue to be so vital as we work to better address substance abuse in Kentucky. That was part of the reason for the Drug Summit structure, and it must and will be a major component of the strategy to reduce the drug problem in this state.

Finally, we continue with this newsletter and other opportunities to inform as many people of our work as possible. We do this so that they too can join with us in making a difference. The real work must begin in our communities.

I am convinced that one of the most important tools in fighting substance abuse is the restoration of widespread community caring initiatives. In other words, we must care for every child's future as we care for that of our own.



ODCP TO ACT AS CLEARINGHOUSE FOR PROGRAMS

Governor Ernie Fletcher signed Executive Order 2004-994 on September 8. The order established the Office of Drug Control Policy as a clearinghouse to assure that all programs funded by state and federal dollars meet the guidelines for state policy.

The order reads as follows: The Office of Drug Control Policy is hereby responsible for all matters relating to the research of, and the coordination and execution of Drug Control Policy and for state and federal grants management including, but not limited to, the prevention, enforcement and treatment related to substance abuse. All matters relating to drug usage, abuse, prevention, treatment and enforcement conducted by and funded through agencies of the Executive Branch shall be reviewed, approved and coordinated through the Office of Drug Control Policy.

The mission of the ODCP is to serve as a leader and a catalyst for improving the health and safety of all Kentuckians by promoting strategic approaches and collaboration to reduce drug use and related crime.

The goals of the ODCP are to:

- Protect youth from substance abuse.
- Reduce the demand for drugs.
- Reduce the supply of drugs.
- Reduce suffering, moral degradation, and the social, health and economic costs of illegal drug use in Kentucky.

COMMISSION TO STUDY SALARIES AND STAFFING FOR OFFICE OF ATTORNEY GENERAL

Greg Stumbo, Attorney General Office of Attorney General

During my tenure as attorney general, I have become increasingly concerned that prosecutors are overburdened, understaffed and underpaid. That is why this summer, during the Kentucky Prosecutors Conference in Owensboro, I announced the formation of the Blue Ribbon Commission on Prosecutor Salaries and Staffing. This proposal was welcomed by both Commonwealth's attorneys and county attorneys. The commission is composed of prosecutors, representatives from all three branches of government and representatives from the private sector. The commission will study prosecutorial caseloads, adequate staffing and salary levels. It will also examine the effect that increases in drug crimes and other criminal activity have had on prosecutors and the criminal justice system. The ultimate goal of the commission will be to make recommendations for legislation designed to enhance the Unified Prosecutorial System.

The time has come to prepare a comprehensive plan, designed to ensure that prosecutors have the resources they need and deserve. Their work is too difficult and too important to suffer from a lack of financial support. I look forward to chairing this commission, and I am committed to seeing that we do everything we can to help the dedicated prosecutors of this Commonwealth.

Law Enforcement Part of Complex Solution

Daviess County Sheriff Keith Cain, President Kentucky Sheriffs' Association



Today no family in America is immune to the epidemic of drugs. The recent influx of methamphetamine alone continues to devastate my community. The utter senselessness and uselessness of it is sickening to the soul.

It has long been of concern to me that many of our residents don't understand, or worse, simply ignore the magnitude of the problem — the financial and social erosion it is causing

our Commonwealth. The Kentucky Drug Summit engaged our citizens in this fight. Their involvement is not only beneficial, but also tantamount to our success.

Much has been done to recognize and identify needed changes, however much work remains to ensure these concerns are adequately addressed.

Historically, law enforcement has always played a crucial role in bringing to justice those who would destroy so many people through the use of drugs. The time has come, though, to acknowledge we cannot do it alone. We are but one component of a complex solution.

A collaborative approach with those in prevention, education and treatment will better serve us all. The problem remains far too large for anything but our best collective effort.

KY-ASAP...Prevention and So Much More

Kentucky Agency for Substance Abuse Policy local boards follow the guiding principle that the most productive efforts for community advancement are those originating at the local level in partnership with the state. While KY-ASAP is commonly thought of as a prevention program, the truth is that KY-ASAP is a flexible program that strives to meet the needs of the people, community by community.

Treatment: During the last six months, 14 KY-ASAP local boards provided support to treatment services in their communities. The KY-ASAP Black Patch Council, operating in Caldwell, Livingston, Lyon and Trigg counties, provided \$20,000 to the Way 2 Hope Station. The Way 2 Hope Station provides referral services to adults in Caldwell County who have alcohol, tobacco or other drug addictions and have not been successfully treated through normal processes. The KY-ASAP Crittenden County Local Board provided \$5,000 to Methodist Hospital New Choices to provide treatment for Crittenden County clients who otherwise might find it difficult to obtain services. The Lake Cumberland Local Board (Adair, Pulaski and Wayne counties) allocated \$13,652 to support transportation for inpatient treatment.

The Grayson/Hardin/Meade Counties Local Board published a resource directory of all treatment services and agencies in the tri-county area. The KY-ASAP Floyd-Pike Local Board allocated \$1,150 to the Fountain of Hope detoxification program.

Law enforcement: Drug courts are supported in local communities by KY-ASAP local boards. During this six-month reporting period, eight local boards have provided leadership for forming committees to start implementing drug courts in their communi-

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ties. For example, the KY-ASAP Tri County Local Board's priority is to support drug courts in Boyd and Greenup counties. The local board's assistance has maintained the Boyd County Drug Court with \$54,177, and \$40,172 to the Greenup County Drug Court. To date, the pilot Boyd County Drug Court has had 10 participants and one graduate. The Greenup County Drug Court has 40 participants and 10 applications waiting for admission.

Local board members from the Letcher-Owsley Local Board are participating in advisory and review positions for the drug court in Letcher County. They are working to fund and develop an organized community service support system that will work directly with the local judicial system to ensure quality and supervised community service experiences for those assigned to diversionary punishments.

The Floyd-Pike KY-ASAP Local Board provided \$20,000 in funding to provide drug court referrals to those people convicted of a drug-related crime that have drug treatment needs.

In Hopkins County, the local board partnered with the Pennyrile Narcotics Task Force to purchase anhydrous ammonia posters and hot spot cards, which are anonymous tip forms that are made available at local businesses. The posters and hot spot cards were placed throughout Hopkins County. The first card received by the sheriff's department resulted in a drug arrest.

Prevention: Twenty-three of the 54 local boards are working with Champions coalitions to provide research-based prevention programs to their schools and communities. Among these programs are "Too Good For Drugs," "Prime for Life," "Project Northland," "Lifeskills" and other programs designed to help keep youth off drugs.

There are 54 KY-ASAP local boards and 80 Champions coalitions serving the people of Kentucky. Community by community.

PROSECUTORS DISCUSS LEGISLATION, DRUG PLAN

Kentucky commonwealth's attorneys, county attorneys, representatives from their offices and others met with the Office of Drug Control Policy on October 25 to discuss drug-related legislative issues.

Approximately 25 people attended the meeting, to which the ODCP invited them to get their input on legislation it may propose for the 2005 and 2006 sessions of the General Assembly. During the 2004 session, several substance abuse bills were introduced that were consistent with the state's new drug plan but did not pass.

In the recommendations the Statewide Drug Control Assessment Summit made to the governor on creating Kentucky's substance abuse plan, the team said that several of the 2004 bills would not have made changes to criminal code, so they could be introduced by executive order.

The others, though, would change or create criminal statutes. Those are among the possible proposals on which the prosecutors focused during the meeting. One such bill would have placed some current non-prescription medications under controls similar to controlled substances because of their use in making methamphetamine.

The group also discussed other aspects of Kentucky's new drug strategy. It was clear that the ODCP seeks to elevate treatment and prevention to the same high level of attention given law enforcement. Some of those who attended the meeting formed a working group to concentrate on drug-related legislation for the 2005 session. ODCP plans to invite all Kentucky prosecutors to more meetings in the future.

Commonwealth's attorneys who attended the meeting were Allen Trimble (McCreary and Whitley counties), Bill Crockett (Kenton County), George Moore (Bath, Menifee, Montgomery and Rowan counties), Gale Cook (Calloway and Marshall counties), Ray Larson (Fayette County) and Tom Lockridge (Garrard and Jessamine counties). Representatives from other commonwealth's attorney offices at the meeting were Shane Young (Jefferson County), Anthony Bracke (Campbell County) and Tim Cocanougher (Green, Marion, Taylor, and Washington Counties).

County attorneys who attended were John Kelley (Nelson County), Jeff Moss (Garrard County), Brian Goettl (Jessamine County) and Mac Johns (Todd County). Also in attendance from county attorney offices were Julie Hardesty (Jefferson County), Nathan Goodrich (Clark County) and Leigh Erbe Sr. (Spencer County).

Representing ODCP at the meeting were Karyn Hascal, deputy director designee and Thor Morrison, interim deputy director. Other officials at the meeting were Deputy Secretary Cleve Gambill of the Justice and Public Safety Cabinet, Commissioner John Bizzack of the Department of Criminal Justice Training and Commissioner Mark Miller of the Kentucky State Police. Representing the Attorney General's Office were Pierce Whites and Stephen Collins.

Transition Team Has Inaugural Meeting

Members of the team that will help transition the ideas and data from the Drug Summit to the Office of Drug Control Policy began their work enthusiastically at their first meeting October 21.

During the two-hour meeting, the Transition Team received an orientation about the ODCP, discussed a variety of topics and shared ideas about the specifics of retooling the way Kentucky addresses substance abuse through the Summit's recommendations, including pilot projects and funding in drug prevention-education, treatment and enforcement.



Sen. Julie Denton, chair of the Senate Health and Welfare Committee, encouraged the ODCP's plan of piloting programs that can be measured for outcome and then approaching entities like the General Assembly about funding those initiatives that are proven to work in reducing the substance abuse problem.

The Transition Team is comprised of representatives from the Justice and Public Safety, Education, and Health and Welfare cabinets because of the major role they play in drug policy development and execution. Other members of the team were chosen by virtue of their agencies' role in planning, operating and/or evaluating policy.

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The group was formed as a resource for the ODCP in establishing communication across the domains of prevention-education, treatment and enforcement, and for advice and promoting coordination of the various state agencies that address substance abuse

Transition team members are Greg Van Tatenhove, U.S. attorney; Pat Wear, commissioner, Department for Mental Health and Mental Retardation Services; Dr. William Hacker, acting commissioner, Department for Public Health; Mark Miller, commissioner, Kentucky State Police; Karyn Hascal, deputy director designee, ODCP; Carl Leukefeld, University of Kentucky Center on Drug and Alcohol Research; Steve Kirby, Kentucky School Board Association; John Bizzack, commissioner, Department of Criminal Justice Training; Thor Morrison, interim deputy director, ODCP; Jon Akers, Center for School Safety; Pierce Whites, deputy Kentucky attorney general; George Moore, commonwealth's attorney; Karen Engle, Operation UNITE; Mardi Montgomery, deputy secretary, Education Cabinet; Rep. Gross Lindsay, House Judiciary chair; Sen. Robert Stivers, Senate Judiciary chair; Sen. Julie Denton, Senate Health and Welfare chair; Rep. Tom Burch, House Health and Welfare chair; Sen. Lindy Casebier, Senate Education chair; Rep. Frank Rasche, House Education chair.

ODCP Personnel



Karyn Hascal has been named assistant director for the ODCP. She has more than 25 years experience working in the field of substance abuse. She most recently held the position of director of the Division of Mental Health and Substance Abuse. Hascal has also been a certified alcohol and drug counselor for more than 20 years, serving on the certification board for many years. Karyn is on the

faculty of the Kentucky School of Alcohol and Drug Studies, the Tennessee Summit on Alcohol and Drugs, the Southeastern School of Alcohol and Drug Studies and the DC Institute of Addiction Studies



Debbie Spaulding began working as a program coordinator for the ODCP in October. Spaulding has worked in the Attorney General's Office since 1990, most recently as an administrative secretary in the Public Corruption/Special Investigations Division. She also has 12 years experience as deputy sheriff and bookkeeper for the Shelby County Sheriff's Office where she was a certified

DARE instructor, working with the Shelby County school system.



Van Ingram has been named staff assistant in the Compliance Branch of the ODCP. He recently retired as chief of the Maysville Police Department. Ingram is a Kentucky Law Enforcement Council-certified instructor, was a member of the governor's statewide Drug Summit and is the outgoing president of the Kentucky Association of Chiefs of Police. Ingram also received the

Governor's Award for Outstanding Contribution to Kentucky Law Enforcement in 2004.

Office of Drug Control Policy Justice and Public Safety Cabinet 403 Wapping Street Frankfort, KY 40601

> (502) 564-9564 phone (502) 564-6104 fax

Department of Criminal Justice Training Funderburk Building Eastern Kentucky University 521 Lancaster Avenue Richmond, KY 40475-3102

615-010